Understanding and responding to COVID-19 in Wales: protocol for a privacy protecting data platform for enhanced epidemiology and evaluation of interventions.

Jane Lyons, Data Science Building, Population Data Science, Swansea University Medical School, Singleton Park, Swansea, SA2 8PP, UK, J.Lyons@Swansea.ac.uk, 01792 513028 (corresponding author)
Ashley Akbari, Population Data Science, Swansea University Medical School, Swansea, UK
Fatemeh Torabi, Population Data Science, Swansea University Medical School, Swansea, UK
Gareth Davies, Population Data Science, Swansea University Medical School, Swansea, UK
Dr Laura North, Population Data Science, Swansea University Medical School, Swansea, UK
Rowena Griffiths, Population Data Science, Swansea University Medical School, Swansea, UK
Rowena Bailey, Population Data Science, Swansea University Medical School, Swansea, UK
Dr Joe Hollinghurst, Population Data Science, Swansea University Medical School, Swansea, UK
Dr Richard Fry, Population Data Science, Swansea University Medical School, Swansea, UK
Samantha Turner, Population Data Science, Swansea University Medical School, Swansea, UK
Dr Daniel Thompson, Population Data Science, Swansea University Medical School, Swansea, UK
Dr James Rafferty, Population Data Science, Swansea University Medical School, Swansea, UK
Dr Amy Mizen, Population Data Science, Swansea University Medical School, Swansea, UK
Chris Orton, Population Data Science, Swansea University Medical School, Swansea, UK
Simon Ellwood-Thompson, Population Data Science, Swansea University Medical School, Swansea, UK
Lee Au-Yeung, Population Data Science, Swansea University Medical School, Swansea, UK
Lynsey Cross, Population Data Science, Swansea University Medical School, Swansea, UK
Professor Mike Gravenor, Population Data Science, Swansea University Medical School, Swansea, UK
Professor Sinead Brophy, Population Data Science, Swansea University Medical School, Swansea, UK
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ABSTRACT

Introduction
The emergence of the novel respiratory SARS-CoV-2 and subsequent COVID-19 pandemic has required rapid assimilation of population-level data to understand and control the spread of infection in the general and vulnerable populations. Rapid analyses are needed to inform policy development and target interventions to at-risk groups to prevent serious health outcomes. We aim to provide an accessible research platform to determine demographic, socioeconomic and clinical risk factors for infection, morbidity, and mortality of COVID-19, to measure the impact of COVID-19 on healthcare utilisation and long-term health, and to enable the evaluation of natural experiments of policy interventions.

Methods and analysis
Two privacy-protecting population-level cohorts have been created and derived from multi-sourced demographic and healthcare data. The C20 cohort consists of 3.2 million people in Wales on the 1st January 2020 with follow-up until 31st May 2020. The complete cohort dataset will be updated monthly with some individual datasets available daily. The C16 cohort consists of 3 million people in Wales on the 1st January 2016 with follow-up to the 31st December 2019. C16 is designed as a counterfactual cohort to provide contextual comparative population data on disease, health service utilisation, and mortality. Study outcomes will: a) characterise the epidemiology of COVID-19, b) assess socioeconomic and demographic influences on infection and outcomes, c) measure impact of COVID-19 on short term and longer-term population outcomes and d) undertake studies on the transmission and spatial spread of infection.

Ethics and dissemination
The Secure Anonymised Information Linkage (SAIL) independent Information Governance Review Panel (IGPR) has approved this study. The study findings will be presented to policy groups, public meetings, national and international conferences, and published in peer-reviewed journals.
Strengths and limitations of this study

- Rapid access to multiple data sources on a complete population.
- Great variety of individual and household level data on demography, disease status, morbidity, mortality and viral genomics to support a wide range of studies on the evolution of the epidemic in Wales.
- Ability to support hierarchical analyses at varying geographical units: private residences, care homes, educational setting and healthcare facilities to examine spatial spread and transmission of SARS-CoV-2 to inform and evaluate targeting of interventions.
- However, routine data does not capture data on some important aspects, such as quality of life.
INTRODUCTION

Understanding and controlling the COVID-19 pandemic is a rapidly changing, complex issue that requires near real-time local data, analyses, modelling and multidisciplinary team science to devise, implement and evaluate a wide variety of inter- and cross-sectoral interventions to minimise population harm.[1]

As the pandemic evolves a wide range of issues need to be considered including: the spread of infection in the general and vulnerable populations; health service resilience; indirect harm minimisation; and effectiveness of control policies and interventions.

Responding to this challenge, the Welsh Government created a COVID-19 Technical Advisory Group (TAG) to provide rapid assimilation of available evidence and guide analysis of data to inform policy development and appraisal. Insight from linked data is seen as being essential to understand the evolving epidemic. TAG commissioned the support of analyses conducted through the Secure Anonymised Information Linkage (SAIL) Databank ([www.saildatabank.com](http://www.saildatabank.com)) to formulate evidence and advice to underpin its work in responding to COVID-19.[2-5] SAIL is a state of the art, remotely accessible, privacy-protecting system, accredited under the Digital Economy Act. SAIL holds and provides access to linked de-identified data from multiple sources at individual, household and multiple ecological levels, for the population of Wales. The SAIL Databank has previously supported numerous types of clinical and population studies, including cohorts, evaluations of natural experiments and embedded trials.[6-13]

This paper describes the development of two population-based cohorts in Wales, derived from multiple data sources to provide near real-time, in-pandemic intelligence and analytics to TAG in relation to the following broad objectives:

**Primary objectives**

a) Determine demographic, socioeconomic and clinical risk factors for infection, morbidity, and mortality related COVID-19;

b) Determine risk of COVID-19 infection and outcomes in occupational groups; and

c) Measure the population impact of COVID-19 on healthcare utilisation.
Secondary objectives

a) Create a platform to enable the evaluation of policies and interventions aimed at controlling the epidemic, whether clinical or non-pharmaceutical in nature; and

b) Provide access to these derived population-based cohorts and linked data sources to organisation and people with relevant skills and expertise within the NHS, academia and government.

METHODS

Study design and population

The cohorts were derived from de-identified linked data from the SAIL Databank. We created two population-based cohorts derived from multiple demographic and healthcare data sources (Figure 1):

- The C20 cohort consists of all people alive and known to the National Health Service (NHS) in Wales from the 1\textsuperscript{st} January 2020 with follow up until 31\textsuperscript{st} May 2020. We include people who moved into or were born in Wales after 1\textsuperscript{st} January 2020. Follow-up data will be added prospectively and the C20 cohort will be updated on a monthly basis in line with a full month of coverage of available data. Linkage to other data sources is also available beyond the cohort end date where the frequency and quality of each data source allows its use. Some datasets are analysed daily.

- The C16 cohort includes all individuals living in Wales and known to the NHS on the 1\textsuperscript{st} January 2016 with follow up to the 31\textsuperscript{st} December 2019. C16 is designed to provide counterfactual and contextual comparative data on population health service utilisation, and mortality rates.

Membership of both cohorts is based on the inclusion of a person’s residence in Wales, registered to a Welsh General Practice, a free to use NHS system at the point of primary care registration in the UK (Figure 2). This is recorded within the Wales Demographic Service Dataset (WDSD). People are censored by study endpoint or migration out of Wales.

Data Sources
Baseline populations are created using the weekly updated WDSD, the monthly updated Office for National Statistics (ONS) mortality registry data known as the Annual District Death Extract (ADDE), two new COVID-19 daily data sources: the Consolidated Death Data Source (CDDS) created by NHS Wales Informatics Service (NWIS), and the Annual District Death Daily (ADDD) from ONS.

**Anonymised Linkage Fields**

Linkage fields are used to anonymously link between data sources in the SAIL Databank. SAIL utilises a multiple encryption system in which a trusted third party, the NHS Wales Informatics Service, uniquely matches identities to an Anonymised Linkage Field (ALF) and residences to a Residential Anonymised Linkage Field before uploading data to SAIL.[2,3,14]

**Demographic data**

The cohorts include the following variables: Anonymised Linkage Field (ALF), age, sex, date of death, date of movement out of Wales, Residential Anonymised Linkage Field (RALF) and Care Home Anonymised Linkage Fields (CHALFs) for older people at cohort inception. The CHALF was derived from a data extract from Care Inspectorate Wales in 2020 for all adult care home settings.[8] Geographical variables associated with the RALF and CHALF include Lower Layer Super Output Area (LSOA) 2011 boundaries which are small statistical areas containing around 1500 people. LSOA 2011 has been mapped to the Welsh Index of Multiple Deprivation (WIMD) version 2019 to derive deprivation quintiles; Welsh health board of residence; and urban/rurality categories.[15,16] Using Welsh Government’s Pupil Level annual school census (PLASC), the school population can also be linked to the cohorts for analyses by school network.[17]

In addition, permission has been granted to embed occupation and role categories from electronic staff records of all NHS health boards and trusts, local authority social care workers and education staff. For healthcare workers, the electronic staff records system used in all health boards and trusts (111,000) are categorised by whether roles involve direct patient care or not and by occupational groups: Additional Professional Scientific and Technical; Additional Clinical Service; Administrative and Clerical; Allied Health Professionals; Estates and Ancillary; Healthcare Scientist; Medical and Dental, Nursing and Midwifery Registered;
and Students. Social care workers are registered (https://socialcare.wales/) and grouped into social workers, child home workers and domiciliary care workers (estimated 32,000). Educational staff records (estimated 70,000) include categories for teachers, support and administrative staff. This information is collected from the annual School Workforce Annual Census (SWAC) held by Welsh Government.[18] Data on care home staff is collected as part of Public Health Wales testing of all staff and residents and made available in SAIL through the standard Laboratory Information Management System (LIMS) dataset. Permission has also been granted to link 2011 ONS census fields on ethnicity, occupation, housing tenure, over-crowding and socio-economic status. Ethnicity codes are derived from multiple health and social data sources mapped to Census 2011 groupings.[19]

**Health data**

All hospital admissions, outpatient and emergency department attendances treated in NHS hospitals as well as GP data on all diagnoses and treatments from SAIL providing practices (80% population coverage) are available for cohort participants.[20] As of the beginning of 2020, we have added:

- Daily GP respiratory and COVID codes for 100% of Welsh GP practices.
- Daily COVID-19 antigen test results.
- Bi-weekly data on participants reporting symptoms through the KCL/ZOE symptom tracking app. [21]
- Weekly critical care data from the Intensive Care National Audit and Research Centre (ICNARC). [22-23]
- Bi-weekly COVID-19 viral genomic variant call format (VCF) data and viral lineage assignments from Public Health Wales (PHW).[24]
- Monthly community dispensing data from pharmacies providing NHS issued prescriptions, backdated to 2016.[25]

**Exposure variables and potential confounding factors**

A number of exposure variables will be used to contextualise the study primary outcomes, including age, sex, socioeconomic status (SES) and clinical risk groups.
Socio-economic status (SES) will be derived from WIMD with quintile 1 including the 20% most deprived areas, and also at individual/household level from 2011 census using the following codes: approximated social grade (SCGPUK11); highest level of qualification (HLQPUK11), and National Statistics Socio-economic Classification (NSSEC).[26]

Clinical risk groups have been derived from those used in scientific papers:

- Predictors of influenza and COVID-19 outcomes.[27-28]
- Published phenotype (disease conditions) libraries including the 308 phenotypes created by the CALIBER study.[29]
- Commonly used comorbidity indices (Charlson and Elixhauser).[30-31]
- Frailty indices (electronic Frailty Index for GP data and Hospital Frailty Risk Score).[32-34]

In order to compare and combine results with other studies we will replicate the 19 clinical groups included in a similar study in Scotland.[35]

Microbiological testing data will be de-duplicated and used to generate case-data for standard case definitions, agreed at UK level where possible.

Body mass index (BMI) will be categorised as < 20, 20-24, 25-29, 30-39, ≥ 40 kg/m²; and smoking status categorised into four groups: current smoker, non-smoker, ex-smoker and not recorded for patients with no data on smoking, replicated from a study carried out in Scotland.[35]

**Statistical analysis**

We will describe baseline characteristics for exposures and outcomes of interest utilising means, medians, proportions, odds ratios (ORs) and rate ratios (RRs) with appropriate measures of dispersion. We will report on prevalence of missing data by variable and utilise two tailed hypothesis tests with 5% significance level.

Non-independence of observations measured over time or within associated clusters, e.g. General Practice or households will be taken into account using random effects. We will use
causal frameworks where causal relationships are implied.[36] Hypotheses being tested will be stated in advance and plans will be drawn up for each research project. Analyses will primarily be conducted in R statistical programming language.[37-38]

**Analyses**

We will test associations for demographic, socioeconomic, and clinical risk factors for COVID-19 infection and associated morbidity and mortality. COVID-19 infection will be defined in a number of ways: a) positive SARS-CoV-2 laboratory antigen test, b) clinical diagnosis of COVID-19 infection in GP records, intensive care, or hospital discharge records, c) ONS mortality records listing COVID19 as the underlying or contributory cause, and d) positive serology report (when available).

Planned analyses include:

- Incidence of COVID-19 over time and by geography and demographic groups.
- Influence of area deprivation and individual SES metrics on infection and outcomes.
- Impact of COVID-19 on short term (<6 months) and longer-term population outcomes such as changes in health service utilisation and excess, overall and disease-specific mortality.
- Description of the extent of clustering of cases within all available residential, educational, occupational, and geographic units, thus providing signatures of spatial spread at defined levels, and between levels, thought to have played a crucial role in transmission.

We will investigate the relationship between health (physical and mental), socioeconomic, and environmental factors, such as self-rated health, limiting long-term illness, housing tenure, over-crowding, education status, and occupation on infection risk and outcome.

Changes in healthcare utilisation will be assessed by measuring differences pre and post-infection for: NHS111 telephone calls, GP consultations, emergency department attendances, hospital admissions and length of stay, and intensive care admissions.
Analytical techniques will include descriptive statistics, univariate and multivariate generalised linear mixed models, survival analyses, and the use of self-controlled case series for temporary risk factors. Relationships between variables will be clarified before specific analyses.

Cohort Characteristics
The C16 and C20 cohorts have been constructed from patients registered with all General Practice in Wales (Table 1).

Table 1: C16 and C20 cohort demographics to end May 2020.

<table>
<thead>
<tr>
<th>Cohort</th>
<th>C16</th>
<th>C20</th>
</tr>
</thead>
<tbody>
<tr>
<td>Individuals (N)</td>
<td>3,087,032</td>
<td>3,277,114</td>
</tr>
<tr>
<td>Cohort start date</td>
<td>2016-01-01</td>
<td>2020-01-01</td>
</tr>
<tr>
<td>Cohort end date</td>
<td>2019-12-31</td>
<td>2020-05-31</td>
</tr>
<tr>
<td>Deaths in period</td>
<td>117,565 (3.8%)</td>
<td>16,380 (0.5%)</td>
</tr>
<tr>
<td>Full coverage (cohort end date = 2019-12-31/2020-05-31)</td>
<td>2,651,957 (85.9%)</td>
<td>3,237,389 (98.8%)</td>
</tr>
<tr>
<td>Registered with a SAIL providing practice (registration end date &gt; cohort start date)</td>
<td>2,608,761 (84.5%)</td>
<td>2,666,331 (81.4%)</td>
</tr>
<tr>
<td>Mean age (sd)</td>
<td>41.3 (23.7)</td>
<td>41.9 (23.8)</td>
</tr>
<tr>
<td>Sex</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Female</td>
<td>50.1%</td>
<td>50.1%</td>
</tr>
<tr>
<td>*WIMD 2019 Quintile</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>20.3%</td>
<td>19.1%</td>
</tr>
<tr>
<td>2</td>
<td>19.9%</td>
<td>18.5%</td>
</tr>
<tr>
<td>3</td>
<td>20.1%</td>
<td>18.4%</td>
</tr>
<tr>
<td>4</td>
<td>19.7%</td>
<td>18.1%</td>
</tr>
<tr>
<td>5</td>
<td>19.9%</td>
<td>18.3%</td>
</tr>
<tr>
<td>Missing WIMD</td>
<td>0.0%</td>
<td>7.7%</td>
</tr>
</tbody>
</table>

*WIMD 2019 Quintile: 1 = most deprived, 5 = least deprived, please note a one decimal place rounding error.

Power to detect relevant outcomes will be assessed as the pandemic evolves. There are plans to collaborate with researchers across the UK and collating data from similar cohorts to maximise power, support the evaluation of natural experiments in policy and its timing
around disease control and exit strategies from the lockdown on physical restrictions that commenced on March 23rd 2020.

The individual datasets that comprise the cohorts are held on the globally accessible SAIL databank available to accredited researchers.

**Proposed future developments**

As the pandemic evolves so will policies and practices to control the epidemic and mitigate negative consequences. As these develop, we plan to utilise the cohorts as a platform for their evaluation, by linking dates and presence of interventions as data become available. There are subtle differences in the timing and approaches to controlling the epidemic in diverse settings and in exiting lockdown across the four UK nations. This provides opportunities for collaborative and timely evaluation of natural experiments of policies and approaches across the UK, which would refine evidence-based exit strategies. We are also keen to contribute to international initiatives.

**Patient and public involvement**

This study is based on an extension of the developing Wales Multi-morbidity Cohort (WMC). CD and JD are members of the public were involved in the design of the WMC and C20/C16 studies. Additional members of the public are in the process of being recruited to the research steering committee to represent the views of health, social care and educational staff.

**Ethics and dissemination**

SAIL’s independent Information Governance Review Panel (IGRP),[5] has approved a submission to allow the use of WMC with additional data flows to aid the COVID-19 research response (SAIL project 0911). IGRP applications are scrutinised by members of the public; only those applications that can demonstrate privacy protection and are in the public interest are approved. SAIL’s Consumer Panel, comprising members of the public, were consulted during the development of WMC. Two members of the public were recruited to the study steering group following approval.
Contributors
All authors contributed to the conception and or design of aspects of the study. JL is the lead analyst for the Wales Multi-morbidity Cohort creation and designed the data framework for the C20/C16 cohorts. JL, AA, FT, GD, LN, RG, RB, JH, RF, ST, DT, JR, AM, CO, SET, LA, TS, DT, CE, TC, CT, RP, GJ, SS, JH, AMC created meta-data, prepared or linked datasets to create the cohort. JL, AA, FT, GD, LN, RG, RB, JH, RF, ST, DT, JR, AM, CO, SET, LA, LC, MG, SB, BL, AJ, TS, JD, CD, DRhT, CW, CE, SC, TC, CT, RP, PD, GJ, SS, JH, AMC, KH, RAL contributed to the drafting of the manuscript and gave final approval of the version to be published. RAL is the principle investigator and guarantor of the study.

Acknowledgements
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We wish to acknowledge the collaborative partnership that enabled acquisition and access to the de-identified data, which led to this output. The collaboration was led by the Swansea University Health Data Research UK team under the direction of the Welsh Government Technical Advisory Group (TAG). The team includes the following groups and organisations: the Secure Anonymised Information Linkage (SAIL) Databank, Administrative Data Research (ADR) Wales, NHS Wales Informatics Service (NWIS), Public Health Wales, NHS Shared Services and the Welsh Ambulance Service Trust (WAST). All research conducted has been completed under the permission and approval of the SAIL independent Information Governance Review Panel (IGRP) project number 0911.

Funding
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and Social Research Council; National Institute for Health Research (England); Chief Scientist Office of the Scottish Government Health and Social Care Directorates; Health and Social Care Research and Development Division (Welsh Government); Public Health Agency (Northern Ireland); British Heart Foundation; and Wellcome.

Disclaimer
The views and opinions expressed therein are those of the authors and do not necessarily reflect those of the funding agencies, NHS organisations or Welsh Government.

Competing interests
None declared.

Provenance and peer review
The WMC was peer–reviewed and specific objectives funded by the Medical Research Council (MR/S027750/1). This COVID19 extension has been peer-reviewed and an award will be made by a major UK research funder. Details will be included as soon as the funder makes an official announcement.


Figure 1. Data linkage of multiple demographic and healthcare data sources used in the creation of two population wide cohorts C20 and C16

<table>
<thead>
<tr>
<th>Datasets linked</th>
<th>SQL join type</th>
<th>Methodological reasoning</th>
</tr>
</thead>
<tbody>
<tr>
<td>WDSD demographic</td>
<td>Left Join</td>
<td>Link WDSD to mortality data for date of death, left join keeps all cohort population data to ensure death and survival is accurately measured.</td>
</tr>
<tr>
<td>WDSD demographic</td>
<td>Inner Join</td>
<td>Link WDSD demographic and residential data. Inner join keeps individuals who are Welsh residents for accurate follow up and study coverage, and identify LSOA to assign socio-economic status.</td>
</tr>
<tr>
<td>Cohort population</td>
<td>Left Join</td>
<td>Identifies cohort individuals who are registered with a SAIL providing practice.</td>
</tr>
<tr>
<td>Cohort population</td>
<td>Left Join</td>
<td>Linkage on LSOA (2011 version) to assign WIMD 2019, residency within Welsh Health Board catchment areas and urban/rurality.</td>
</tr>
<tr>
<td>Cohort population</td>
<td>Left Join</td>
<td>Link cohort population to all available clinical data for various analysis; hospital admissions (PEDW), emergency department attendances (EDDS &amp; EDDD), outpatient attendances (OPDW), critical care admissions (CCDS &amp; ICNARC), GP activity (WLGP), laboratory test results (LIMS &amp; WRRS), ZOE symptom tracking reporting (CVST), cancelled procedures (CAPD), shielded population (CVSP), school (PLASC) and care home analysis (CARE). Left join keeps all cohort participants to ensure healthy individuals with no health care utilisation are not excluded.</td>
</tr>
</tbody>
</table>

SQL = Structured Query Language, WDSD = Welsh Demographic Service Dataset, ADDE = Annual District Death Extract, CCDS = Consolidated Death Data Source, ADDD = Annual District Death Daily, WLGP = Welsh Longitudinal General Practice, LSOA = Lower Layer Super Output Area, WIMD = Welsh Index of Multiple Deprivation, PEDW = Patient Episode Database for Wales, EDDS = Emergency Department Data Set, EDDD = Emergency Department Dataset Daily, OPDW = Out Patient Dataset for Wales, CCDS = Critical Care Data Set, ICNARC = Intensive Care National Audit & Research Centre, LIMS = Laboratory Information Management System, WRRS = Wales Results Reporting Service, CVST = KCL Zoe Symptom Tracker App, CAPD = Postponed Admitted Procedures, CVSP = COVID-19 Shielded People list, PLASC = Pupil Level Annual School Census, CARE = Care homes index.
Figure 2. CONSORT diagram of the C20 cohort inclusion criteria

1. Removal of 937,424 individuals born >= 01/01/2020, died <= 01/01/2020 or who did not have a male/female gender code

2. Removal of 1,313,055 individuals who were not living in Wales on 1st January 2000

3. Removal of 4,557,235 individuals recorded in WDSD dataset

4. Removal of 1,793 individuals who died <= 01/01/2020 based on other mortality data sources

5. Removal of 3,242,387 individuals living in Wales on 1st January 2020

6. Removal of 27 individuals moved into Wales or born after 1st January 2020

7. Removal of 1,324,808 individuals recorded in WDSD dataset

8. Removal of 3,277,114 individuals in C20 cohort

9. Removal of 1,323,015 individuals recorded in WDSD dataset

10. Removal of 34,737 individuals who left Wales before 1st January 2000 or moved into Wales after cohort end date

11. Removal of 1,288,288 individuals who died <= 01/01/2020 or who did not have a male/female gender code

12. Removal of 3,242,439 individuals who are in main C20 cohort/born after cohort end date

13. Removal of 1,288,288 individuals who left Wales before 1st January 2000 or moved into Wales after cohort end date