South Africa experienced the highest tuberculosis incidence globally (800–1,200 per 100,000) in 2011 (1), with extremely high notification rates among gold miners (3,000 per 100,000 in 2008) (2). Following the success of mass community-wide isoniazid preventive therapy (IPT) in Alaska during the 1950s (3), researchers undertook a cluster randomized trial (Thibela TB) of mass tuberculosis screening followed by IPT in South African gold mines (4). The intervention greatly reduced individual-level incidence but had no detectable population-level impact (5): Miners experienced >60% (95% confidence interval (CI): 25, 82) protection while taking IPT, but the relative incidence rate in intervention compared with control clusters was 1.04 (95% CI: 0.73, 1.48) during the year after the intervention stopped.

Several factors, including suboptimal IPT uptake and retention, a high annual risk of infection with *Mycobacterium tuberculosis*, and population mobility may have helped to reduce the population-level impact (5), but their relative importance is unclear. Because isoniazid targets actively replicating rather than dormant bacilli (6), the lack of impact may be partly attributable to IPT’s curing a low proportion of latent infections, a possibility which was not appreciated at the study initiation. Understanding the trial’s findings and interventions that might control tuberculosis is important, given the extraordinarily high incidence in gold mines and relevance for other high incidence settings.

Here, we fitted a mathematical model to trial data and explored 1) factors contributing to the lack of population-level impact, 2) the best-achievable impact if all implementation characteristics were increased to the highest level achieved during the trial (“optimized intervention”), and 3) how tuberculosis might be better controlled with additional interventions (improving diagnostics, reducing treatment delay, providing isoniazid preventive therapy continuously to human immunodeficiency virus—positive people, or scaling up antiretroviral treatment coverage) individually and in combination. We found the following: 1) The model suggests that a small proportion of latent infections among human immunodeficiency virus—positive people were cured, which could have been a key factor explaining the lack of detectable population-level impact. 2) The optimized implementation increased impact by only 10%. 3) Implementing additional interventions individually and in combination led to up to 30% and 75% reductions, respectively, in tuberculosis incidence after 10 years. Tuberculosis control requires a combination prevention approach, including health systems strengthening to minimize treatment delay, improving diagnostics, increased antiretroviral treatment coverage, and effective preventive treatment regimens.

mass community-wide isoniazid preventive therapy; mathematical model; tuberculosis

Abbreviations: ART, antiretroviral treatment; CI, confidence interval; HIV, human immunodeficiency virus; IPT, isoniazid preventive therapy.
impact, including the proportion of infections that were cured by IPT; 2) the best-achievable intervention impact if all implementation characteristics (e.g., IPT uptake, retention) were increased to the highest level achieved during the trial (“optimized intervention”); and 3) how tuberculosis might be better controlled, by estimating the impact of additional interventions (improving sensitivity and screening by using new diagnostics, such as Xpert MTB/RIF (Cepheid, Inc., Sunnyvale, California), reducing treatment delay, providing IPT continuously, and/or scaling up antiretroviral treatment (ART) coverage) both individually and simultaneously.

METHODS

The Thibela TB cluster randomized trial

Thibela TB was a cluster randomized trial in sites belonging to 3 South African gold mining companies (4) comprising 8 intervention and 7 control clusters, including all miners at participating mine shafts and associated hostel residences. Clusters, stratified into 2 groups (low and high tuberculosis notifications) using data from 2004, were randomized to the intervention or standard of care, balancing for company, province, and workforce size. Trial impact calculations accounted for between-site variations.
heterogeneity. Consenting miners in intervention clusters were offered tuberculosis screening, active cases were referred for treatment, and those without active tuberculosis or contraindications were offered 9 months of isoniazid (300 mg daily).

The primary outcome was “tuberculosis incidence” in all clusters, measured during the “primary outcome measurement” period, lasting 12 months after the last person completed IPT in each cluster (Figure 1), with cases mainly ascertained from treatment records. Tuberculosis prevalence was measured by using culture confirmation among systematically sampled employees at the study’s end.

Description of the model

Overview. We developed an age-structured deterministic compartmental model (Figure 2) describing M. tuberculosis transmission dynamics for each intervention cluster and its control, matching identically, except for the intervention. The model considers culture-positive tuberculosis (“active disease”), extending previous work (7, 8). Cluster populations comprise 4 age strata (<30, 30–39, 40–49, and ≥50 years) because of age-dependent population mobility and 2 human immunodeficiency virus (HIV) strata (HIV-positive or HIV-negative). Model output is aggregated into 2 age strata (<40 and >40 years) or all ages, given insufficient data to further stratify the incidence and prevalence. Clusters are considered independent, because little movement occurred between intervention and control arms.

Multiple competing hypotheses exist for why the trial detected no population-level impact, including suboptimal IPT uptake and/or retention or high population mobility (5). To robustly explore this question, we included in the model all...
Table 1. Summary of the Parameter Values Used in the Base-Case and the Ranges Explored in Sampling Parameter Combinations When Modeling a Cluster Randomized Trial of Mass Tuberculosis Screening Known as “Thibela TB,” 2006–2011

<table>
<thead>
<tr>
<th>Definition</th>
<th>Symbol</th>
<th>Base-Case Valuea</th>
<th>Rangeb,c</th>
<th>Commentb,d,e</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Transmission</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Effective contact rate (average number of individuals effectively contacted by each person per unit of time)</td>
<td>$c_o$</td>
<td>Adjusted to give an annual risk of infection averaged across clusters of 20%/year before the start of the intervention</td>
<td>5–25/year</td>
<td>No available data</td>
</tr>
<tr>
<td>Force of infection that is attributable to contact with the outside community</td>
<td>$\lambda_o$</td>
<td>0.29%/year</td>
<td>Fixed</td>
<td>Based on report by Wood et al. (31)</td>
</tr>
<tr>
<td>Infectiousness of sm− TB cases compared with that of sm+ cases</td>
<td>$f$</td>
<td>22%</td>
<td>Fixed</td>
<td>Based on report by Behr et al. (32)</td>
</tr>
<tr>
<td>Rate of onset of reactivation disease for HIV− miners without radiologically confirmed silicosis</td>
<td>$d_{h,−,a,0}$</td>
<td>Estimated</td>
<td>0.001–0.014/year</td>
<td>Based on reports by Vynnycky and Fine (7), Sutherland et al. (33), Clark and Vynnycky (34), and Vynnycky et al. (35). The upper limit was set to ensure biological plausibility with the rate of disease following reinfection.</td>
</tr>
<tr>
<td>Rate of onset of (exogenous) disease in the first year after reinfection</td>
<td>$d_{h,−,a,0}$</td>
<td>0 (Estimated)</td>
<td>0.01–0.11/year</td>
<td>Based on reports by Vynnycky and Fine (7), Sutherland et al. (33), Clark and Vynnycky (34), and Vynnycky et al. (35).</td>
</tr>
<tr>
<td>Relative risk of developing TB among miners with radiologically confirmed silicosis, compared with that among miners without radiologically confirmed silicosis</td>
<td>$\rho_{k,h}$</td>
<td>HIV−: 2.6, HIV+: 4.1</td>
<td>1–6.5, 2.4–7.1</td>
<td>Based on report by Corbett et al. (36). For biological plausibility, the selected value for the relative risk for HIV+ was higher than that for HIV−.</td>
</tr>
<tr>
<td>Rate at which sm− cases become sm+</td>
<td>$\alpha_{sm,h}$</td>
<td>HIV−: 0.6%/week, HIV+: 1.78%/week</td>
<td>0.3%–0.9%/week, 0.89%–2.7%/week</td>
<td>Based on data from the report by Corbett et al. (37)</td>
</tr>
<tr>
<td>HIV prevalence in the workforce</td>
<td>$h_i$</td>
<td>0.3</td>
<td>0.2–0.45</td>
<td>Based on the report by Lewis et al. (38)</td>
</tr>
<tr>
<td>ART coverage among miners with a CD4 count of &lt;200 cells/mL at time $t$</td>
<td>$g_{ART, &lt;200}(t)$</td>
<td>Varies between clusters, increases from 0 in 2003 to 50%–100% by 2008</td>
<td>Fixed</td>
<td>Calculated from observed data. Refer to Figure 3A,b,d,g</td>
</tr>
<tr>
<td>Protection provided by ART against TB disease among those not on IPT</td>
<td>$TT_{−,ART}$</td>
<td>65%</td>
<td>48%–83%</td>
<td>Based on the report by Suthar et al. (39)</td>
</tr>
<tr>
<td>Factor by which the rate of disease onset among those with a CD4+ cell count in the range $c_i$–$c_{i+1}$ cells/$\mu$L differs from that among HIV− individuals</td>
<td>$p_{h,c_{i−1},c_i}$</td>
<td>CD4 &lt;200: 17, CD4 $\geq$200: 6</td>
<td>8.5–25.5, 2.9–8.9</td>
<td>Consistent with estimates in the report by Williams et al. (40). The value for those with a CD4 count of &lt;200 cells/mL was constrained to be at least as high as that for miners with a CD4 count of $\geq$200 cells/mL</td>
</tr>
<tr>
<td>Proportion of HIV+ miners who have a CD4+ count in the range $c_i$–$c_{i+1}$</td>
<td>$p_{h,c_{i−1},c_i}$</td>
<td>CD4 &lt;200: 0.25, CD4 $\geq$200: 0.75</td>
<td>Fixed</td>
<td>Consistent with data in reports by Williams et al. (40, 41)</td>
</tr>
<tr>
<td><strong>Case Detection</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proportion of new employees with TB disease joining the workforce that are detected (“found”)</td>
<td>$p_{X,−,A,0}$</td>
<td>sm−: company A, 14%; sm+: both companies, 1.4%</td>
<td>sm−: 0.7%–20%, sm+: 12.5%–37.5%</td>
<td>Calculated by using the sensitivity of radiographs, proportion of miners followed up, and the sensitivity of the method for subsequent follow-up (culture for company A; smear for company B)</td>
</tr>
<tr>
<td>Rate at which cases with smear-status are detected (found) through the routine medical examination</td>
<td>$r_{a,h,y}$</td>
<td>Company A: sm−, 0.22%/week, sm+, 0.42%/week. Company B/C: sm−, 0.02%/week, sm+, 0.42%/week</td>
<td>Company A: sm−, 0.1%–0.3%/week, sm+, 0.2%–0.42%/week. Company B/C: sm−, 0.01%–0.3%/week, sm+, 0.2%–0.42%/week</td>
<td>Calculated by using the sensitivity of radiographs, proportion of miners followed up, and the sensitivity of the method for subsequent follow-up (culture for company A; smear for company B)</td>
</tr>
<tr>
<td>Rate at which sm+ cases are detected (found) through passive presentation to the health services</td>
<td>$r_{a,h,p}$</td>
<td>HIV+: 13%/week, HIV−: 1.6%/week</td>
<td>6%–19%/week, 0.7%–23%/week</td>
<td>Calculated by using data from the report by Corbett et al. (37)</td>
</tr>
<tr>
<td>Rate at which sm− cases are detected (found) through passive presentation to the health services</td>
<td>$r_{a,h,p}$</td>
<td>Company A: HIV−, 0.4%/week, HIV+: 1.2%/week. Company B/C: HIV−, 0.6%/week, HIV+, 1.4%/week</td>
<td>All companies: HIV−, 0.2%–0.9%/week, HIV+, 0.6%–2.2%/week</td>
<td>Calculated by using data from the report by Corbett et al. (37)</td>
</tr>
</tbody>
</table>

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known factors (age, HIV, silicosis, ART, in- and out-migration, case detection, initial loss to follow-up after detection, treatment delay, IPT uptake, and retention), at levels supported by detailed data collected during the study or by mine health services (Figure 3; Web Figure 1). Parameters (Table 1) were also drawn from publications or estimated by fitting model predictions to trial outcomes. Web Appendixes 1 and 2, Web Tables 1–7, and Web Figures 1–7 provide further details, including the model equations.

General structure. All miners are infected in the model, joining the workforce recently reinfected (<2 years previously), with active disease (some of whom are detected on recruitment) or latent infection, consistent with miners transferring between mines or, because of much ongoing transmission (9, 10), being recently reinfected. Miners whose most recent (re)infection occurred >2 years previously are considered to be latently infected. Miners leave the cluster through death or out-migration.

Latently infected miners can develop smear-negative, culture-positive disease through reactivation or following reinfection at estimated rates (see below), depending on the HIV and (radiologically confirmed) silicosis prevalence, CD4 count distributions, and ART coverage, after which they can become smear-positive. Smear status determines their

<table>
<thead>
<tr>
<th>Table 1. Continued</th>
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<tbody>
<tr>
<td><strong>Definition</strong></td>
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<tr>
<td><strong>Symbol</strong></td>
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<td><strong>Base-Case Value</strong></td>
</tr>
<tr>
<td><strong>Range</strong></td>
</tr>
<tr>
<td><strong>Comment</strong></td>
</tr>
<tr>
<td><strong>Treatment</strong></td>
</tr>
<tr>
<td>Rate at which TB cases with smear status s who have been detected (found) for duration s start TB treatment</td>
</tr>
<tr>
<td>Duration of TB (disease) treatment</td>
</tr>
<tr>
<td><strong>Intervention</strong></td>
</tr>
<tr>
<td>Rate at which individuals of age a start IPT</td>
</tr>
<tr>
<td>Rate at which individuals of age a stop taking IPT</td>
</tr>
<tr>
<td>Rate at which cases are detected through the screening carried out on recruitment into Thibela TB</td>
</tr>
<tr>
<td>Protection against disease provided by IPT for those not on ART</td>
</tr>
<tr>
<td>Protection against disease provided by IPT for those on ART</td>
</tr>
<tr>
<td>Proportion of infections that are cured (i.e., so that reactivation cannot occur) as a result of 6 months of IPT</td>
</tr>
<tr>
<td>Protection provided against reinfection for individuals while they are on IPT</td>
</tr>
<tr>
<td>Minimum duration of IPT required in order to cure infection</td>
</tr>
<tr>
<td>Maximum duration of IPT</td>
</tr>
</tbody>
</table>

Table continues
infectiousness. The annual risk of infection, depending on the contact rate among miners and nonminers and the prevalence of infectious individuals, changes with the intervention and is cluster specific. Cases can die or be detected through self-reporting to mine health services or routine medical examinations. After detection, cases can become lost to follow-up, die, or be treated and recover; disease occurs subsequently only after reinfection.

Once Thibela TB starts, those latently infected, reinfected, or recovered take IPT for ≤9 months at cluster-specific uptake and retention rates, and cases are detected through screening on study recruitment. The assumed protection (63%) during IPT comes from individual-level estimates (5), with increased protection while also taking ART. Scenarios for the proportion of infections that are cleared with 6 months of IPT are described below.

The impact of the intervention. The impact of the intervention on the "measured" tuberculosis incidence (the percentage difference in the measured incidence between intervention and control arms) during the primary outcome measurement period and tuberculosis prevalence at the study end (Figure 1) was calculated for each cluster and averaged across clusters.

Objective 1. Exploring factors contributing to the lack of population-level impact. After inclusion of all known factors and data (age, HIV, silicosis, ART, population mobility, case detection, initial loss to follow-up after detection, treatment delay, and IPT uptake and retention), the model has several unknown parameters: the rates of disease onset through reactivation and following reinfection and the proportion of infections that are cured by IPT.

Because isoniazid targets actively replicating rather than dormant bacilli (6), IPT may not cure all infections. HIV-negative participants in preventive therapy trials typically experienced low tuberculosis incidence many years thereafter (11), suggesting cure of latent infections; those HIV-positive participants in presumed high-transmission settings experienced high disease incidence soon after stopping IPT (12, 13), suggesting that their infections were not cured or that re-infection occurred during IPT, with quick disease progression. When Thibela TB was planned, 6 months of IPT was
considered sufficient (14), although 9 months was chosen, compromising between recommendations for HIV-infected people (6 months) or silicotics (12 months) (4). We explored 3 HIV-specific IPT assumptions:

Assumption 1 (100% cure, 100% protection). Six months of IPT cures all infections and reinfection cannot occur during IPT.

Assumption 2 (estimated percentage cured, 100% protection). Six months of IPT can cure <100% of infections, but reinfection cannot occur during IPT. The proportion of infections that are cured by 6 months of IPT is estimated.

Assumption 3 (estimated percentage cured, estimated percentage protection). Six months of IPT can cure <100% of infections, with <100% protection against reinfection during IPT. Both the proportion of infections that are cured by 6 months of IPT and protection against reinfection during IPT are estimated.

For each assumption, we fitted by maximum likelihood cluster-specific model predictions of the measured incidence and prevalence of culture-positive tuberculosis during the primary outcome measurement period and final prevalence survey, respectively (each from 1 time point) for the age groups <40 and ≥40 years to observed data, to estimate the unknown parameters (Web Appendix 3; Web Table 8). These were used to calculate the best-fitting impact, generating a 95% confidence interval using bootstrapping (Web Appendix 3; Web Figures 8 and 9). This fitting used base-case model parameter values (Table 1), which, for IPT assumption 1, facilitate exploring whether factors (IPT coverage, treatment, etc.) explained the lack of detectable population-level impact. By using model predictions of incidence and prevalence, the fitting accounts for correlations between the two quantities.

The sensitivity of the best-fitting impact to alternative values for the annual risk of infection (10% and 30% per year), HIV prevalence (20%, 35%, and 40%), and prevalence of active tuberculosis among newly employed miners was also explored (differing by 0%, 33%, 66%, and 100% from the final prevalence survey estimates), keeping all other parameters at base-case values. Web Appendix 3 provides further details.

The parameters estimated through fitting account for the uncertainty in the intervention’s observed impact, assuming that all remaining parameters equaled the values measured in the process data. To account for uncertainty in the latter, we used “Bayesian melding” (15–18) to identify the credible range of key IPT-related parameters. The likelihood of the observed incidence and prevalence was computed for 2.28 million sets of randomly drawn parameter values, comprising 40 parameters each (Table 1). Using fewer (1.5 million) parameter combinations gave similar outcomes. We then resampled 20,000 parameter sets by using the likelihood of the observed incidence as the weight and calculated the median and 95% credible range of the IPT-related parameters and the impact on the incidence and prevalence. Taking additional samples did not affect the outcomes. The resampling was repeated by using the likelihood of the prevalence data as the weight.

In subsequent analyses, the base-case parameters, IPT assumptions, and best-fitting parameters leading to the smallest impact on the measured incidence and prevalence were used.

Objective 2. The best-achievable impact of Thibela TB. The best-achievable impact of Thibela TB was estimated by running the model for base-case and best-fitting parameter values (from objective 1), after changing implementation variables (initial loss to follow-up and treatment delay following diagnosis, the sensitivity of screening on enrollment, and IPT uptake and retention) both individually and concurrently to optimized levels (Table 2; Web Appendix 4; Web Tables 9 and 10).

Objective 3. What might control tuberculosis in gold mines? Interventions implemented individually. Using the model calibrated to trial results in objective 1, we simulated the impact of additional interventions, besides reduced initial loss to follow-up and treatment delay (Table 2). These were as follows: 1) preventive treatment with isoniazid or a curative regimen; 2) ART scale-up; and 3) improved diagnosis by using Xpert MTB/RIF introduced into the intervention clusters in 2008 (first year of the primary measurement period) in the model, after removing the Thibela TB intervention (Web Appendix 4; Web Table 10). The annual true culture-positive tuberculosis incidence (measurable by detecting all cases immediately after disease onset), averaged across the intervention clusters, was calculated until 2017 and compared with that in the control condition.

The population attributable fraction for silicosis. The population attributable fraction for silicosis was calculated to determine potential reductions in true tuberculosis incidence achievable by dust control (19) (Web Appendix 4; Web Table 11).

The combined impact of 4 multiple interventions. The combined impact of the following 4 multiple interventions was estimated by using the model (Table 2):

1. Reduced initial loss to follow-up and treatment delay.
2. Xpert MTB/RIF is the first test used at routine medical examinations for new mining employees and diagnosis.
3. Increased ART coverage, reaching 80% of all HIV-positive workers by 2009.
4. ART recipients receive IPT continuously.

RESULTS

Objective 1. Exploring factors contributing to the lack of population-level impact

After incorporating all known data and factors (migration, ART uptake, silicosis, IPT uptake and retention, treatment delay, and initial loss to follow-up) and fitting to the observed outcomes, we found that the model based on IPT assumptions 1 (100% cure, 100% protection) fitted the data poorly. The best-fitting impact of 24.5% (95% CI: 24.2, 25.0) and 17.8% (95% CI: 15.0, 21.0) on the measured incidence for IPT assumptions 1 and 2, respectively, exceeded that observed but was inside the latter’s 95% confidence interval (−48, 27) (Figure 4A). Findings for the best-fitting impact on prevalence were similar. Web Appendix 5, Web Table 12, and Web Figures 10–14 include further details.

IPT assumption 3 (estimated percentage cured, estimated percentage protected) led to the lowest overall impact of 11.2%
Table 2. Summary of Changes Made to Individual Factors When Estimating the Maximum Achievable Impact of Thibela TB (Objective 2) or What Might Control Tuberculosis in the Mines (Objective 3)

<table>
<thead>
<tr>
<th>Factor</th>
<th>Value Based on Empirical Data From the Trial</th>
<th>Explored Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Initial loss to follow-up</td>
<td>sm+: 25%–40%; sm−: 50%–60%</td>
<td>5%</td>
</tr>
<tr>
<td>Average treatment delay after detection</td>
<td>sm−: 7–9 weeks (45%–60% within 3 months); sm+: 3–4 weeks (55%–75% within 1 month)</td>
<td>sm−: 3 weeks (90% within 3 months); sm+: 2 weeks (90% within 1 month)</td>
</tr>
<tr>
<td>Sensitivity of case screening on enrollment into Thibela TB</td>
<td>50% on average</td>
<td>~100% (potentially achievable if culture had been used instead of smear for suspected TB at the initial screen)</td>
</tr>
<tr>
<td>Preventive treatment</td>
<td>9 months of IPT is provided for all individuals at observed levels of coverage and retention (refer to Web Figure 1 for the proportion on IPT achieved during the trial).</td>
<td>9 months of IPT is provided for all individuals, but 1) uptake and/or retention equals that in the best-performing cluster in Thibela TB. With both optimized, the proportion on IPT equals that for cluster 7 (70%–80% of the cluster on IPT at the peak)³</td>
</tr>
<tr>
<td>ART coverage</td>
<td>0% in 2003, increasing to ~70% among those with a CD4 count of &lt;200 cells/mL by 2013⁴⁰</td>
<td>No change</td>
</tr>
<tr>
<td>Sensitivity of Xpert MTB/RIF</td>
<td>55% and 97% for sm− and sm+ TB disease, respectively; refer to the report by Dorman et al. (48).</td>
<td>Sensitivity of Xpert MTB/RIF is assumed to be 55% and 97% for sm− and sm+ TB disease, respectively; refer to the report by Dorman et al. (48).</td>
</tr>
</tbody>
</table>

Abbreviations: ART, antiretroviral therapy; HIV, human immunodeficiency virus; IPT, isoniazid preventive therapy; sm− and sm+, smear-negative and smear-positive, respectively; TB, tuberculosis.

⁴ Web Appendix 4. ⁵ Web Table 9. ⁶ Web Table 10. ⁷ Web Figure 1. ⁸ Web Figure 2. ⁹ Web Figure 3. ¹⁰ Web Figure 4. ¹¹ Web Figure 5. ¹² Web Figure 6. ¹³ Web Figure 7. ¹⁴ Web Figure 8. ¹⁵ Web Figure 9. ¹⁶ Web Figure 10.
Objective 2. The best-achievable impact of Thibela TB

The additional impact on tuberculosis incidence measured during the primary measurement period achievable by changing individual factors (treatment delay, sensitivity of case screening, or IPT uptake or retention) was 1%–8% for each IPT model (Web Figures 17 and 18). Additional 21% and 13% reductions were predicted for IPT assumptions 1 (100% cure, 100% protection) and 3 (estimated percentage cure, estimated percentage protection), respectively, with all factors at their optimal achievable level. These reductions were temporary. The predicted measured incidence 5 years after introducing IPT differed by 5%–15% from the base-case value (Web Figure 19). Additional reductions were predicted only after reducing population mobility to unattainable levels (Web Figure 19). These reductions were relatively insensitive to the assumed annual risk of infection, HIV prevalence, and tuberculosis prevalence among new employees (Web Figure 20).

Objective 3. What might control tuberculosis in gold mines?

Without additional interventions, the average predicted true tuberculosis incidence declined from about 5,000 to 4,000/100,000/year during 2008–2017 (Figure 6), reflecting increasing ART uptake in some clusters. Reducing initial loss to follow-up to 5% and the average treatment delay to 3 and 2 weeks for all smear-negative and smear-positive cases, respectively, detected by the health services (Table 2) reduced this further to 3,000/100,000/year by 2017 (Figure 6A). Implementing interventions individually resulted in <30% reductions in the predicted long-term true incidence compared with that without interventions (Figure 6). The greatest reductions resulted from scaling-up ART to levels in Table 2, providing continuous IPT or tuberculosis screening (routine medical examination, new employees, and self-presenting miners) with Xpert MTB/RIF.

Introducing 9 months of IPT or a 3-month curative regimen at the highest achievable coverage, with reduced treatment delay and initial loss to follow-up, led to initial reductions in the predicted true incidence, which reversed, eventually matching that

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Figure 4. Summary of the best-fitting impact on the weekly measured tuberculosis disease incidence rate (per 100,000 person-years) during the Thibela TB randomized controlled trial among South African gold miners, 2006–2011. The incidence rate is defined as the incidence that would be observed if it were measured weekly. A) Model predictions obtained by assuming that IPT fully cures all infections and protects against reinfection (IPT assumption 1: 100% cure, 100% protection); B) model is permitted to estimate that 6 months of IPT does not cure all infections and also does not give 100% protection against reinfection during IPT (IPT assumption 3: estimated percentage cured, estimated percentage protection). Note that, for all IPT models, the best-fitting values for the disease rates differed slightly (Web Figure 10), leading to differences in the predicted measured incidence before the introduction of IPT. For each plot, the predicted measured incidence increases in the intervention clusters after the start of the trial because of increased case detection, resulting from screening miners on recruitment into the trial. The cross shows the observed incidence in the intervention arm, aggregated for all intervention clusters; the empty square shows the “observed” incidence in the control arm, taken to equal the incidence in the intervention clusters, divided by 0.98 (the point estimate of the trial impact on incidence). Bars, 95% confidence intervals. IPT, isoniazid preventive therapy; TB, tuberculosis.
predicted without preventive treatment (Figure 6A). The reduction persisted if 50% of miners took IPT continuously, with the true incidence reaching about 40% of that predicted by 2017 by reducing treatment delay and initial loss to follow-up.

Scaling up ART provision to 80% of HIV-positives by 2009 also led to large (30%), sustained reductions in the predicted true incidence (Figure 6B), resembling the impact of providing ART to 80% of those with CD4 counts of <500 cells/mL.

As regards interventions relating to detection and diagnosis (Table 2), the use of radiographs to screen new employees and those attending routine medical examinations (current practice) and Xpert MTB/RIF to confirm suspected tuberculosis (option 1) was predicted to scarcely affect true tuberculosis incidence, after reducing initial loss to follow-up and treatment delay (Figure 6C). Replacing radiographs with Xpert MTB/RIF as the first test for new employees, routine medical examinations and investigation of self-reported symptoms (option 2) led to a 30% reduction in the true incidence predicted by 2017, compared with that without using Xpert MTB/RIF.

For all assumptions about HIV prevalence, <10% of true tuberculosis incidence was attributed to silicosis (Web Figure 21), much less than that attributed to HIV (60%–70%).

The greatest reductions in true incidence were predicted for combined multiple interventions (Figure 6D). Increasing ART coverage to 80% of HIV-positives by 2009, reducing treatment delay, and screening with Xpert MTB/RIF led to a 60% reduction predicted by 2017, compared with that without additional interventions. If IPT were also to be provided to ART recipients, the reduction reached 70% and 80% in the overall population and those HIV-positive, respectively (Web Figure 22).

**DISCUSSION**

Our analysis, supported by findings from fitting the base-case model to trial data and sampling >2 million parameter combinations, suggests that a possible explanation for the lack of a detectable population-level impact in Thibela TB is that IPT cured a small proportion of latent infections, at least among HIV-positive miners. Other contributing factors include suboptimal IPT uptake and retention. The optimized intervention increased impact by only 10%. Tuberculosis control in gold mines requires implementing interventions simultaneously, including health systems improvements reducing treatment delay and initial loss to follow-up, improved diagnostics, scaling-up ART, and providing IPT continuously to HIV-positive workers.

The model used was complex, which is justifiable, given multiple competing hypotheses for why no population-level impact was detected, including suboptimal IPT uptake and retention, as well as high population mobility. To robustly address why this occurred, we found that the model needed to include all known factors at levels supported by the trial’s process data. These factors did not fully explain the lack of detectable population-level impact because, after incorporation of both the known data and the assumption that IPT cured all infections, the model fitted the data poorly. The population-level impact might have changed little even with optimized implementation. A simpler model than that used here would have excluded some factors and could not determine their contribution to the trial’s lack of detectable population-level impact.

Our model did not include drug resistance, which probably contributed little to the study’s population-level impact, given the low (<15%) prevalence of isoniazid resistance (2) and no evidence that IPT’s effectiveness is reduced at such levels (20, 21). We note that our Bayesian melding analyses suggest that 14% of infections were cured, which would have increased to just 16% (0.14/0.85) by including drug resistance in the model.

Our finding that isoniazid may not cure latent infections is consistent with observations that it targets actively replicating rather than dormant bacilli (6). We could not reliably estimate its outcome for HIV-negative workers, given their small
contribution to disease incidence and the lack of HIV-specific tuberculosis incidence data. Differences by HIV status probably exist, given the different incidence trends reported between HIV-positive and HIV-negative individuals after stopping IPT (3, 11–14, 22). The lack of detectable impact of preventive therapy elsewhere (23, 24) suggests that ubiquitous silica dust exposure in gold mines, impairing macrophage function (25), may have affected the ability to sterilize latent infections or prevent reinfections, even in HIV-negative miners.

Although improved implementation, including increased IPT uptake and retention, might have helped to increase the impact on tuberculosis incidence, this probably would have been short lived (Web Figure 19), even with a 3-month curative regimen (Figure 6A), largely because of employees with latent infection or tuberculosis disease joining the workforce and, potentially, developing disease and/or transmitting infection. These factors, the HIV prevalence and IPT coverage, partly explain the different impact in the Alaskan IPT trial and Thibela TB. Providing IPT to new gold mining employees could potentially increase the durability.

The durable impact predicted with providing continuous IPT (Figure 4) supports recent South African guidelines recommending ≥36 months of IPT for HIV-positive, tuberculosis-positive people (26). We accounted for the minimal IPT-derived benefit for tuberculin-negative individuals (13). The assumed protection was based on all trial participants, irrespective of
tuberculin status (5). However, we have not included immune function improvements during prolonged ART, which may help to restore the ability to sterilize latent infections and increase the benefit of providing IPT with ART.

We may have underestimated the impact of improved dust control because of underascertainment of silicosis. Radiology has low (~30%) sensitivity for detecting nodules (27), and increasing cumulative silica dust exposure increases the risk of tuberculosis even in miners with normal chest radiographs. In South Africa, 20%–30% of gold miners who die from any cause may have histopathological silicosis (28, 29), with 50% and 30% of HIV-positive and HIV-negative miners, respectively, having active tuberculosis (28).

Several factors, including the sensitivity of existing diagnostics and delays in care-seeking, influence the impact of improved diagnostics (30). This may be small if Xpert MTB/RIF is used to diagnose self-reported tuberculosis symptoms and confirm suspected radiological tuberculosis at routine medical examinations (Figure 6). It increases substantially if it replaces radiology at routine medical examination, reflecting the relatively high and unusually low sensitivity of Xpert MTB/RIF and radiological screening, respectively, in gold miners.

Our analyses suggest that tuberculosis incidence in gold miners may decrease substantially by introducing several interventions simultaneously. Tuberculosis morbidity declined rapidly during the Alaskan IPT trials, which were accompanied by greatly intensified case-finding and treatment (11). The reductions attributable to any given intervention will be setting specific. The predicted impact of reducing treatment delay could be large in gold mines that have high losses to treatment following tuberculosis diagnosis and high transmission rates, but minimal elsewhere.

The lack of a detectable impact in Thibela TB strongly suggests that IPT cures a small proportion of latent infections in gold miners. With optimized IPT uptake and retention, as well as case-screening and treatment delays, an increased (albeit nondurable) impact might have been seen. Effective tuberculosis control in gold mines and other high incidence settings requires a combination prevention approach, including health systems improvements to minimize treatment delay, improved diagnostics, increased and improved ART coverage, and effective durable preventive treatment regimens.

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